CITY OF SANTEE

(This Measure will appear on the ballot in the following form.)

MEASURE N

Shall an ordinance amending the Santee General Plan requiring voter approval for development actions that would increase residential density or intensify land use over that currently permitted by the General Plan be adopted?

This measure requires approval of a simple majority (50% plus 1) of those voting on the measure. Full text of this measure follows the arguments and Rebuttals.

CITY ATTORNEY IMPARTIAL ANALYSIS

Currently, General Plan amendments and Specific Plans are approved by the City Council, subject to voter review through the referenda process.

If approved, Measure "N" would amend the Santee General Plan to provide that no General Plan amendment, Planned Development Area, or new Specific Planning Area shall be adopted which would (1) increase the residential density permitted by law; (2) change, alter, or increase the General Plan Residential Land Use categories if the change intensifies use; or (3) change any residential designation to commercial or industrial designation on any property, or vice versa, if the change intensifies use, unless and until such action is approved by City voters. Measure "N" does not define the phrase "intensify use."

Measure "N" would also amend the Santee General Plan to provide that no change to the slope criteria, minimum parcel sizes, and lot averaging provisions of the General Plan that would permit increased density or intensity of use shall be adopted unless and until the change is approved by City voters.

Any election required by Measure "N" would be set either for the next available general municipal election (at no cost to the proponent of the land use change), or for a special election (the cost of which would be borne by the proponent).

Measure "N" provides that the voter approval requirement would not apply where the General Plan amendment is necessary to comply with state or federal housing law, including, but not limited to, affordable housing requirements. This exception applies only if the City Council finds, based on substantial evidence: (1) a specific provision of state or federal law requires the City to accommodate the housing permitted by the amendment; (2) the amendment permits no greater density than necessary to accommodate the required housing; and (3) an alternative site not subject to Measure "N" is not available.

If approved, Measure "N" may require future judicial interpretation. The Measure provides that it would prevail over any provisions of City law inconsistent therewith, including any conflicting revisions to the General Plan adopted between April 6, 2018 and the date the Measure is approved. The legal effect of this provision is uncertain. In addition, judicial interpretation may be required to assess the Measure under Government Code section 66300(b)(1)(B), which prohibits the City, including its voters exercising local initiative power, from enacting a development policy, standard, or condition that imposes a moratorium or similar restriction on housing development, other than to specifically protect against an imminent threat to the health and safety of persons residing in, or within the immediate vicinity of, the subject area.

Measure "N" was placed on the ballot by a petition signed by the requisite number of voters.

CITY ATTORNEY IMPARTIAL ANALYSIS (CONTINUED)

Measure "N", if adopted, could be amended or repealed only by a majority of the voters at a subsequent City election.

A copy of the entire text of the proposed ordinance is printed in this voter information pamphlet.

Shawn Hagerty City Attorney

ARGUMENT IN FAVOR OF MEASURE N

Vote YES on N to SaveSantee com

Vote **YES** to gain the right **to oppose** intense development of Santee that adds to **excessive traffic gridlock** and does not comply with our General Plan.

Do you want the right to vote on changes to our General Plan that can increase traffic and erode Santee's family-friendly atmosphere - development which increases the intensity and density of land use?

If you want the right to vote on land use changes to our General Plan, vote **YES** on the Santee General Plan Protection Initiative.

How would the Santee General Plan Protection Initiative protect Santee's family-friendly atmosphere?

The City Council has repeatedly supported <u>developer-driven changes</u> to our General Plan allowing increased densities and intensification of land use <u>at public expense</u>.

Increasingly frustrated Santee drivers experience the results of these repeated and controversial intensification decisions.

TRUST PEOPLE NOT 3 POLITICIANS!

Voting YES on the Santee General Plan Protection Initiative ensures that voters in **OUR COMMUNITY WILL HAVE THE FINAL SAY** on unpopular decisions made by the City Council to change our General Plan land use law.

YES on Measure N. the Santee General Plan Protection Initiative:

- Ensures that no City Council, now or in the future, can take away your right to vote on land use changes to our General Plan that permit dense development of our city.
- Sends a message to developers to bring only those projects to our city which will enhance and be compatible with the character of our community as guided by our General Plan.
- Removes undue pressures brought on our Council by developers to densify our community.

YES to SaveSantee.com

Join with Councilman Stephen Houlahan and thousands of your neighbors who petitioned to put this protection initiative on the ballot. Vote **YES** on N to protect Santee.

STEPHEN HOULAHAN Santee City Councilman VAN COLLINSWORTH Geographer/Director, PreserveWildSantee.org

REBUTTAL TO ARGUMENT IN FAVOR OF MEASURE N

FACT: <u>Measure N will increase traffic,</u> not decrease it. Measure N threatens \$66M funds earmarked for traffic improvements in Santee and to SR52.

FACT: Measure N will make Santee less safe and cost taxpayers millions. The measure threatens plans for a new Fire Station and \$13M for Fire, Paramedic and Sheriff's Department funding.

FACT: Measure N would require churches, small businesses and private property owners to fund an expensive special election and wait TWO YEARS for a decision from Voters. Plans for new restaurants, medical facilities and a movie theater could be blocked by Measure N.

FACT: Measure N would cost our local schools and community college over \$9 million dollar in revenue a year.

FACT: Measure N will create only very expensive estate lot homes that only the wealthy can afford at a huge cost to other residents.

This measure makes life harder for nearly every resident of Santee and will only benefit the radical activists who do not face the daily challenges that average Santee families face.

PROTECT SANTEE'S BRIGHT FUTURE! PLEASE VOTE NO ON MEASURE N!

www.SanteeGeneralPlan.com

DAVID LEONHARDI President, Deputy Sheriff's Association of San Diego

MIKE CLINKENBEARD
Treasurer. Santee Chamber of Commerce

BARBARA RYAN

Vice-President, Santee Board of Education

JUSTIN P. SCHLAEFLI Chair, Santee General Plan Committee

ARGUMENT AGAINST MEASURE N

Vote NO on Measure N. It's BAD for Santee!

Measure N will make traffic in Santee worse! The measure threatens \$66 Million in funding for traffic improvements planned within Santee and to SR521.

Measure N will make Santee less safe! The measure threatens plans for a new Fire Station and \$13M Fire Department and Sheriff's Department services².

Don't be fooled. The author of this measure attempted to force his extreme ideas on Santee voters three times in the past and was roundly defeated at the polls each times³. As recently as March 2020, Santee voters rejected a nearly identical county measure at the polls⁴.

Vote NO on N to Protect Santee's bright Future! Santee has grown carefully since it's incorporation in 1980, adjusting its general plan to allow for community improvements, and only with public input and support. The author of this measure has opposed these improvements⁵ "even Trolley Square restaurants and shopping, and Town Center business park" and "block existing businesses from expanding, and new businesses and services from locating in Santee." Having failed to stop our city's progress, he has now authored another deceptively worded measure -- this third -- to block our city's progress⁶.

Measure N will allow special interest groups to flood the city with slick, expensive advertising campaigns which will confuse the public. This measure will also remove the ability for the city to respond quickly to opportunities.

The measure could require any homeowner, small business owner, or church to pay for an expensive citywide election for any changes they want to make to their property that would "intensify use".

The measure seeks to RETROACTIVELY BLOCK important new improvements currently planned for Santee including medical offices, restaurants, and activities for families⁸.

Measure N will make traffic worse and Santee less safe, cost taxpayers millions, block existing businesses form expanding, and services from locating in Santee.

Please VOTE NO!

ROB MCNELIS NATHAN CORNETT

Councilman Chair, East County Chamber of Commerce

DAVID LEONHARDI DUSTIN BURNS
President President

Deputy Sheriff's Association of San Diego Santee School District Board of Education

County

GAIL A. RAMER

REBUTTAL TO ARGUMENT AGAINST MEASURE N

Vote YES on N to SaveSantee com

Vote YES on Measure N - the Santee General Plan Protection Initiative to protect your quality-of-life.

Measures similar to N were successfully passed by residents to protect quality-of life in Poway, Solana Beach, Encinitas, Escondido and Newport Beach.

Santee residents deserve similar protection from over-zealous developers.

Measure N is straight forward:

- When a developer's request requires General Plan Amendment, you get a voice.
- · N returns Land Use Amendment decisions to you, the voters.

Your opponents consider you as a "special Interest group." We agree, the Voters of Santee are a very special interest group indeed. You and our community deserve protection.

A **YES** vote on Measure N means developers will have to persuade Santee voters to grant legal exemptions for their projects. No longer could approval come from just 3 pro-developer members on current or future City Councils.

With a **YES** vote on N, voters of Santee will clearly demonstrate the need to respect the Santee General Plan. Once that happens, developers will begin to submit projects that fall well within those parameters. Why? - because time is money to a developer.

The true outcome of YES on N is likely to be fewer ballot initiatives or special elections. If a developer requests a special election, the developer must pay for it.

Don't allow developer's advocates to confuse you.

Vote YES on Measure N - IT PROTECTS EVERYONE FXCEPT DEVELOPERS.

STEPHEN HOULAHAN, RN

Santee City Councilman

AUGIE SCALZITTI
Businessman / Community Leader

VAN COLLINSWORTH Geographer/Director.

PreserveWildSantee.org

SAMM HURST

Health Scientist/UCSD City Council Candidate

FULL TEXT OF MEASURE N SANTEE GENERAL PLAN PROTECTION INITIATIVE

To the honorable Clerk of the City of Santee: We, the undersigned, registered and qualified voters of the City of Santee, hereby propose an Initiative measure to amend and protect the City of Santee General Plan. We petition you to submit this measure to the City Council for the City of Santee for adoption without change, or for submission of the measure to the voters of the City of Santee at the earliest regular or special election for which it qualifies. The measure provides as follows:

SANTEE GENERAL PLAN PROTECTION INITIATIVE

The people of the City of Santee hereby ordain as follows:

Section 1: Purpose And Findings

- **A. Purpose:** The purposes of the Santee General Plan Protection Initiative ('Initiative') are (1) to protect the Santee General Plan from unwise densification and intensification amendments and (2) to protect the residents of Santee from overdevelopment with resultant traffic gridlock. The Initiative does so by amending the City's General Plan as adopted on August 27, 2003, and amended through April 6, 2018 ('General Plan'), to require a vote of the people for certain development projects.
- **B.** The Importance of Protecting the General Plan: Campaign contributions from special interests can influence or pressure City Council members to approve projects that overburden Santee streets and highways with traffic. The California Fair Political Practices Commission (FPPC) has levied fines in Santee for laundering of campaign contributions when a proposed Fanita Ranch development project requested a density intensifying General Plan Amendment, which Council members approved. Currently, voters do not have a right to vote on controversial projects that threaten overdevelopment.
- **C. Effect of the Initiative:** The Santee General Plan Protection Initiative helps protect Santee from overdevelopment, and prevents resultant traffic gridlock by requiring a vote of the people before certain General Plan amendments are adopted.

Section 2: Amendment of the General Plan

- **A.** The Land Use Element of the General Plan of the City of Santee shall be amended as hereinafter set forth. This amendment shall not be modified or rescinded without the approval of a simple majority of the voters of the City voting at a special or general election.
- **B.** The following shall be added to the General Plan under the Land Use Element '7.0 <u>Objectives and Policies</u>' as '<u>Objective 12.0</u> Maintain the Integrity and Consistency of the General Plan.'
 - **'Policy 12.1** Permitted land uses in the City shall be intensified only when the voters approve such changes. No General Plan amendment, Planned Development Area or new Specific Planning Area shall be adopted which would:

- 1) increase the residential density permitted by law,
- 2) change, alter, or increase the General Plan Residential Land Use categories if the change intensifies use; or
- 3) change any residential designation to commercial or industrial designation on any property, or visa versa, if the change intensifies use;

unless and until such action is approved and adopted by the voters of the City at a special or general election, or approved first by the City Council and then adopted by the voters in such an election.'

- 'Policy 12.2 No change to the slope criteria and minimum parcel sizes and lot averaging provisions of this General Plan which would permit increased density or intensity of use shall be adopted unless and until such change is approved by ordinance adopted by the voters of the City at a special or general election, or approved first by the City Council and then adopted by the voters in such an election.'
- **'Policy 12.3** The City Council shall set any election required by this Initiative to the next available general municipal election at no cost to the proponent of the land use change, or set a special election, the cost of which shall be borne by the proponent.'
- **Policy 12.4** The voter approval requirement of subsection (a) shall not apply where the General Plan amendment is necessary to comply with state or federal law governing the provision of housing, including, but not limited to affordable housing requirements. This exception applies only if the City Council first makes each of the following findings based on substantial evidence in the record:
- (1) a specific provision of state or federal law requires the City to accommodate the housing that will be permitted by the amendment;
- (2) the amendment permits no greater density than that necessary to accommodate the required housing; and
- (3) an alternative site that is not subject to the voter approval requirement in this Policy is not available to satisfy the specific state or federal housing law.'

Section 3: Conforming Amendments

In order to promote internal consistency among the various sections of the General Plan amended by this Initiative, this Initiative makes the following conforming amendments. Text to be inserted in the relevant document is indicated in **bold** type, and text to be deleted is indicated in strikethrough type. Non-bolded text currently appears in the General Plan and is not changed or readopted by this Initiative. The language adopted in the following amendments may be further amended as appropriate without a vote of the people, during the course of further updates and revisions to the General Plan

A. Land Use Element, 8.1 Land Use Classifications, <u>Residential Density Ranges</u>, page 1-24 is amended as follows:

Project approval at any density is subject to obtaining all requested agency approvals. Densities that require a general plan amendment under section 7.0 Objectives and Policies will also require majority approval of voters at a special or general election.

B. Housing Element, 5. DEVELOPMENT PERMIT PROCEDURES, page 3-24 is amended as follows:

GENERAL PLAN AMENDMENT AND/OR REZONE

A proposed housing project may include a general plan amendment and/or rezone. This type of approval is discretionary, requiring approval of the City Council at a public hearing or depending on the nature of the general plan amendment and/or rezone, a vote of the people. Approval of a rezone or general plan amendment would depend on the applicant's ability to show that the proposal would further and not detract from the City's established land use goals. General Plan Amendments and Zone Code Amendments are generally processed concurrently with required project entitlements to save time.

Section 4: Implementation

- **A.** The effective date means the date that the Santee General Plan Protection Initiative becomes effective pursuant to State law.
- **B.** Upon the effective date of this Initiative, the provisions of this Initiative are inserted into the Santee General Plan as amendments thereof, except that if the four amendments permitted by State law for any given calendar year have already been utilized in 2018 prior to the effective date of this Initiative, the General Plan amendments shall be the first inserted into the Santee General Plan on January 1, 2019. At such time as the General Plan amendments are inserted in the Santee General Plan, any provisions of City law inconsistent with those amendments shall be unenforceable to the extent of such inconsistency.
- **C.** The Santee General Plan in effect at the time the Notice of Intent to propose this Initiative measure was submitted to the City Clerk, and the Santee General Plan as amended by this Initiative measure, comprise an integrated, internally consistent and compatible statement of policies for the City. To ensure that the Santee General Plan remains an integrated, internally consistent and compatible statement of policies for the City, the General Plan provisions adopted by this Initiative shall prevail over any conflicting revisions to the General Plan adopted between April 6, 2018 and the date the amendments adopted by this Initiative measure are inserted into the General Plan.
- D. Interim Amendments: The Santee General Plan in effect on the Submittal Date as amended by this Initiative comprises an integrated, internally consistent, and compatible statement of policies for the City of Santee. In order to ensure that nothing in this Initiative would prevent the General Plan from being an integrated, internally consistent, and compatible statement of the policies of the City, as required by State law, and to ensure that the actions of the voters in enacting this Initiative are given effect, any amendment or update to the General Plan that is adopted between the Submittal Date and the date that the General Plan is amended by this Initiative shall, to the extent that such interim-enacted provision is inconsistent with the General Plan provisions adopted by this Initiative, be amended as soon as possible to ensure consistency between the provisions adopted by this Initiative and other provisions of the General Plan.
- E. Other City Plans, Ordinances, and Policies: The City of Santee is hereby authorized and directed to amend the City of Santee General Plan, Santee Municipal Code, and other plans, ordinances, and policies affected by this Initiative as soon as possible and periodically thereafter as necessary to ensure consistency between the provisions adopted in this Initiative and other sections of the City of Santee General Plan, Santee Municipal Code, and other City plans, ordinances, and policies.
- **F.** Reorganization: The General Plan may be reorganized or readopted in different format, and individual provisions may be renumbered or reordered in the course of ongoing updates of the General Plan, provided that the provisions of Section 2 of this Initiative shall remain in the General Plan, unless earlier repealed or amended by a vote of the people of the City of Santee.

- **G. Implementing Ordinances:** The City Council is authorized, after a duly noticed public hearing, to adopt implementing ordinances, guidelines, rules, and/or regulations, as necessary, to further the purposes of this Initiative.
- **H. Enforcement and Defense of Initiative:** The City Council shall take all steps reasonably necessary to enforce this Initiative and to defend it against any challenge to its validity.

Section 5: Construction

Nothing contained in this Initiative shall be construed to make illegal any lawful use presently being made of any property, or to prohibit further development of any property in accordance with that property's present zoning and general plan designation at a density and intensity presently permitted by existing zoning and general plan standards. Nothing contained in this Initiative is intended to limit or impact affordable housing laws. Nothing contained in this Initiative shall be construed to require more than a simple majority vote for the adoption of this Initiative or for the approval of any future measure required by this Initiative. Nothing in this Initiative shall be construed to:

- a) Interfere with rights to obtain density bonuses or other entitlements available under affordable housing laws, or,
- b) Limit rights, entitlements or obligations required by the state under affordable housing laws.

Section 6: Effect of Competing or Alternative Measure on the Same Ballot

By voting for this Initiative, the voters expressly declare their intent that any other measure that appears on the same ballot as this Initiative and addresses voter approval for such General Plan amendments, or conflicts with any provision of this Initiative, shall be deemed to conflict with this Initiative. Because of this conflict, if this Initiative and any such other City of Santee measure that appears on the same ballot as this Initiative and addresses voter approval for such General Plan amendments, or conflicts with any provision of this Initiative, both receive a majority of votes by the voters voting thereon at the same election, then the measure receiving the most votes in favor shall prevail and no provision of the other measure shall take effect. For the purposes of this Section 6, any other measure that appears on the same ballot as this Initiative and purports to amend any provision of this Initiative shall be deemed to directly conflict with this entire Initiative.

Section 7: Severability and Interpretation

This Initiative shall be broadly construed in order to achieve its purpose. This Initiative shall be interpreted so as to be consistent with all applicable Federal, State, and City laws, rules, and regulations. If any section, subsection, paragraph, subparagraph, sentence, clause, phrase, part, or portion of this Initiative is held to be invalid or unconstitutional by a final judgment of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Initiative. The voters hereby declare that this Initiative and each section, subsection, paragraph,

subparagraph, sentence, clause, phrase, part, or portion thereof would have been adopted or passed even if one or more sections, subsections, paragraphs, subparagraphs, sentences, clauses, phrases, parts, or portions were declared invalid or unconstitutional. If any provision of this Initiative is held invalid as applied to any person or circumstance, such invalidity shall not affect any application of this Initiative that can be given effect without the invalid application. Any singular term shall include the plural and any plural term shall include the singular. The title and captions of the various sections in this Initiative are for convenience and organization only, and are not intended to be referred to in construing the provisions of this Initiative.

Section 8: Amendment or Repeal

This Initiative may be amended or repealed only by a simple majority of the voters at a City election